

# The Special 510(k) Program

## Draft Guidance for Industry and Food and Drug Administration Staff

### ***DRAFT GUIDANCE***

**This draft guidance document is being distributed for comment purposes only.**

**Document issued on September 28, 2018.**

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For questions about this document regarding CDRH-regulated devices, contact the 510(k) Staff at 301-796-5640. For questions regarding this document regarding CBER-regulated devices, contact the Office of Communication, Outreach and Development (OCOD) in CBER at 1-800-835-4709 or 240-402-8010 or by email at [ocod@fda.hhs.gov](mailto:ocod@fda.hhs.gov).

**When final, this guidance will supersede the Special 510(k) policy in “The New 510(k) Paradigm - Alternate Approaches to Demonstrating Substantial Equivalence in Premarket Notifications,” issued on March 20, 1998.**



U.S. Department of Health and Human Services  
Food and Drug Administration  
Center for Devices and Radiological Health  
Center for Biologics Evaluation and Research

## **Preface**

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39

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53

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DRAFT

# The Special 510(k) Program

## Draft Guidance for Industry and Food and Drug Administration Staff

*This draft guidance, when finalized, will represent the current thinking of the Food and Drug Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff or Office responsible for this guidance as listed on the title page.*

### I. Introduction

This draft guidance provides the Food and Drug Administration’s (FDA) current thinking on premarket notifications (510(k)s) eligible to be reviewed as a Special 510(k). The intent of this guidance is to describe an optional pathway for certain well-defined device modifications where a manufacturer modifies its own legally marketed device, and rigorous design control procedures produce highly reliable results that can form, in addition to other 510(k) content requirements, the basis for substantial equivalence (SE). These well-defined modifications may include certain changes to indications for use that are not currently within the scope of the Special 510(k) Program. This draft guidance also clarifies the types of technological changes eligible to be reviewed as Special 510(k)s. Specifically, we are proposing to evaluate whether design and labeling changes can be reviewed under a Special 510(k) by focusing on whether the method(s) to evaluate the change(s) are well-established, and whether the results can be sufficiently reviewed in a summary or risk analysis format.

The Special 510(k) Program is consistent with FDA’s statutory mission to protect and promote human health and FDA’s commitment to helping patients gain timely access to new medical devices that are high quality, safe and effective by streamlining their review using efficient review practices consistent with least burdensome principles.<sup>1</sup> FDA believes expanding the Special 510(k) Program will also help the Agency meet its 510(k) Total Time to Decision (TTD) goals. In the Medical Device User Fee Amendments of 2017 (MDUFA IV) Commitment Letter from the Secretary of Health and Human Services to Congress,<sup>2</sup> FDA committed to shared outcome goals for 510(k) submissions. These shared outcome goals include decreasing the

<sup>1</sup> Section 1003 of the Federal Food, Drug, and Cosmetic Act (FD&C Act).

<sup>2</sup> See 163 CONG. REC. S4729-S4736 (daily ed. August 2, 2017) (Food and Drug Administration User Fee Reauthorization), also available at <https://www.fda.gov/downloads/ForIndustry/UserFees/MedicalDeviceUserFee/UCM535548.pdf>.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

103 average TTD for 510(k) submissions to 108 calendar days by Fiscal Year 2022. This draft  
104 guidance, when final, will provide consistency, clarity, and transparency to industry to describe  
105 when a Special 510(k) is appropriate. When final, this guidance will supersede the Special  
106 510(k) policy in the “[The New 510\(k\) Paradigm: Alternate Approaches to Demonstrating  
107 Substantial Equivalence in Premarket Notifications](#).”<sup>3</sup>

108  
109 For the current edition of the FDA-recognized standard(s) referenced in this document, see  
110 the FDA Recognized Consensus Standards Database Web site at  
111 <https://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfStandards/search.cfm>.

112  
113 FDA's guidance documents, including this draft guidance, do not establish legally enforceable  
114 responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should  
115 be viewed only as recommendations, unless specific regulatory or statutory requirements are  
116 cited. The use of the word *should* in Agency guidance means that something is suggested or  
117 recommended, but not required.

## 118 119 **II. Background**

120 FDA established the Special 510(k) Program in 1998, as described in the guidance document  
121 “[The New 510\(k\) Paradigm: Alternate Approaches to Demonstrating Substantial Equivalence in  
122 Premarket Notifications](#)” (“New 510(k) Paradigm Guidance”). The program was intended to  
123 create a streamlined review process for minor changes subject to 510(k) submission  
124 requirements.

125  
126 Design controls were added to the Quality System (QS) Regulation and have been in effect since  
127 June 1, 1997 (21 CFR 820.30, 61 FR 52602). The Special 510(k) Program leverages design  
128 controls requirements to support SE determinations through the reliance on risk analysis and  
129 verification and validation for existing devices. Special 510(k)s allow FDA and industry to rely  
130 on previous Agency review of detailed information, where appropriate, without altering any  
131 statutory or regulatory requirements related to the premarket notification process under sections  
132 510 and 513 of the FD&C Act, and 21 CFR 807 Subpart E. The Special 510(k) Program  
133 provides a least burdensome approach to the review of certain changes to a manufacturer's own  
134 legally marketed predicate device (“existing device”) because a Special 510(k) provides an  
135 efficient pathway for manufacturers to provide the minimum required information necessary to  
136 establish SE for a modified device. Because of this efficiency, FDA stated in the New 510(k)  
137 Paradigm Guidance that we intend to process Special 510(k)s within 30 days of receipt by the  
138 Document Control Center, rather than the 90 days for 510(k)s required by section 510(n)(1) of  
139 the FD&C Act.

140  
141 Currently, the Special 510(k) Program focuses on the review of changes that do not affect the  
142 device's intended use or alter the device's fundamental scientific technology. Special 510(k)s

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<sup>3</sup> <https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm080189.pdf>.

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143 that include changes to the indications for use and/or changes in fundamental scientific  
144 technology compared to the manufacturer’s own legally marketed predicate device<sup>4</sup> are routinely  
145 converted to Traditional 510(k)s. However, we now believe that an update to the Special 510(k)  
146 Program is appropriate to both clarify existing policy and expand on the types of changes eligible  
147 for the program to improve the efficiency of 510(k) review. This update includes certain changes  
148 to the indications for use and clarifications of the types of technological changes eligible to be  
149 reviewed as a Special 510(k). For more information about how FDA evaluates whether changes  
150 to the indications for use fall within the same intended use and how differences in technology  
151 affect FDA’s SE determination process, see the FDA guidance document “[The 510\(k\) Program:  
152 Evaluating Substantial Equivalence in Premarket Notifications \[510\(k\)\]](#).”<sup>5</sup> Special 510(k)s  
153 remain subject to the content and format requirements for 510(k) submissions, 510(k) summary  
154 or 510(k) statement, and class III certifications (21 CFR 807.87, 807.90, 807.92, 807.93, and  
155 807.94, respectively).  
156

### 157 **III. Special 510(k) Program**

158 The Special 510(k) Program is intended to facilitate the submission, review, and clearance of a  
159 change to a manufacturer’s own legally marketed predicate device (existing device) that is  
160 already authorized for commercial distribution through 510(k) clearance, preamendments status,  
161 reclassification, or through a granted De Novo classification request under section 513(f)(2) of  
162 the FD&C Act.  
163

164 For certain device changes, FDA believes that rigorous design control procedures can produce  
165 reliable results that can form the basis for a SE determination without compromising the  
166 statutory and regulatory criteria for SE. Under design controls, manufacturers are required to  
167 conduct verification and validation (21 CFR 820.30(f) and (g)). Verification and validation  
168 include procedures to ensure that design outputs meet design inputs, and that devices conform to  
169 defined user needs and intended uses. The QS Regulation, 21 CFR Part 820, has records  
170 establishment and maintenance requirements that apply to design changes subject to design  
171 controls (21 CFR 820.30 and 820.180). These records must be made available to an FDA  
172 investigator upon request under section 704(e) of the FD&C Act.  
173

174 When a manufacturer considers submitting a Special 510(k), FDA recommends that  
175 manufacturers consider all relevant guidance documents, special controls, or recognized  
176 voluntary consensus standards that apply to the device type or to a scientific topic area (e.g.,  
177 biocompatibility or electromagnetic compatibility). For example, if a manufacturer is modifying  
178 a powered lower extremity exoskeleton device, then the manufacturer’s design inputs should  
179 address the special controls that FDA has established for that device type under 21 CFR  
180 890.3480. If a manufacturer modifies an *in vitro* diagnostic (IVD), the manufacturer’s design  
181 inputs should include any relevant clinical and laboratory standards recognized by FDA. This

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<sup>4</sup> A legally marketed predicate device is a device that was legally marketed prior to May 28, 1976 (i.e., preamendments), reclassified from class III to class II or class I, found substantially equivalent through a 510(k), or granted marketing authorization through the De Novo classification process.

<sup>5</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM284443>.

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182 guidance is not intended to supersede device-specific policies regarding the submission of  
183 complete test reports or Special 510(k) eligibility considerations that are identified in some  
184 device-specific technical guidances.  
185

186 Subject to FDA’s acceptance review in accordance with the guidance “[Refuse to Accept Policy](#)  
187 [for 510\(k\)s](#),”<sup>6</sup> FDA generally reviews Special 510(k) submissions within 30 days of receipt. If a  
188 manufacturer submits a Special 510(k) that FDA does not believe is appropriate for review under  
189 the Special 510(k) Program, FDA intends to convert the submission to a Traditional 510(k) and  
190 notify the submitter.  
191

192 When FDA converts a Special 510(k) to a Traditional 510(k), review by a supervisor and the  
193 CDRH 510(k) Staff or CBER Review Management Staff occurs to ensure programmatic  
194 consistency. FDA intends to provide justification to submitters when converting Special 510(k)s  
195 to Traditional 510(k)s. The 510(k) conversion process can result in delayed review because  
196 complete test reports are not reviewed in a Special 510(k), but are typically requested in a  
197 Traditional 510(k). This difference in content between Special and Traditional 510(k)s often  
198 results in FDA refusing to accept the 510(k) after conversion to a Traditional 510(k). Therefore,  
199 FDA recommends that both FDA and manufacturers apply the below considerations to determine  
200 eligibility for a 510(k) to be reviewed as a Special. If the 510(k) submission is accepted for a  
201 substantive review and later converted to a Traditional 510(k), the review clock continues into  
202 FDA’s 90-day statutory deadline under section 510(n)(1) of the FD&C Act and remains subject  
203 to MDUFA performance goals for 510(k) submissions.  
204

205 In accordance with 21 CFR 807.81(a)(3), and as explained in FDA’s guidance “[Deciding When](#)  
206 [to Submit a 510\(k\) for a Change to an Existing Device](#)”<sup>7</sup> (510(k) Modifications Guidance), not  
207 all changes require a new 510(k) and manufacturers should use a risk-based assessment  
208 approach, as appropriate, to guide their analysis of whether a new 510(k) is likely required. If a  
209 manufacturer determines that a new 510(k) is likely required, then the flowchart provided in  
210 **Figure 1** and the companion text guide FDA staff and manufacturers through the decision-  
211 making process to determine eligibility of a particular submission for review as a Special 510(k).  
212

213 Subject to the framework identified in sections III.A-E of this guidance, a design or labeling  
214 change to an existing device (including certain changes to the indications for use) may be  
215 appropriate for a Special 510(k) when:  
216

- 217 • The proposed change is made and submitted by the manufacturer authorized to market  
218 the existing device;
- 219 • Performance data are unnecessary, or if performance data are necessary, well-established  
220 methods are available to evaluate the change; and
- 221 • All performance data necessary to support SE can be reviewed in a summary or risk  
222 analysis format.  
223

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<sup>6</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM315014>.

<sup>7</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM514771>.

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224 These factors and associated decision making are summarized in **Figure 1**.

225

226 Although most Class I devices are not subject to the design control requirements of the QS  
227 Regulation, manufacturers of Class I (reserved) devices<sup>8</sup> may voluntarily elect to comply with  
228 the design controls regulation and submit Special 510(k)s.

229

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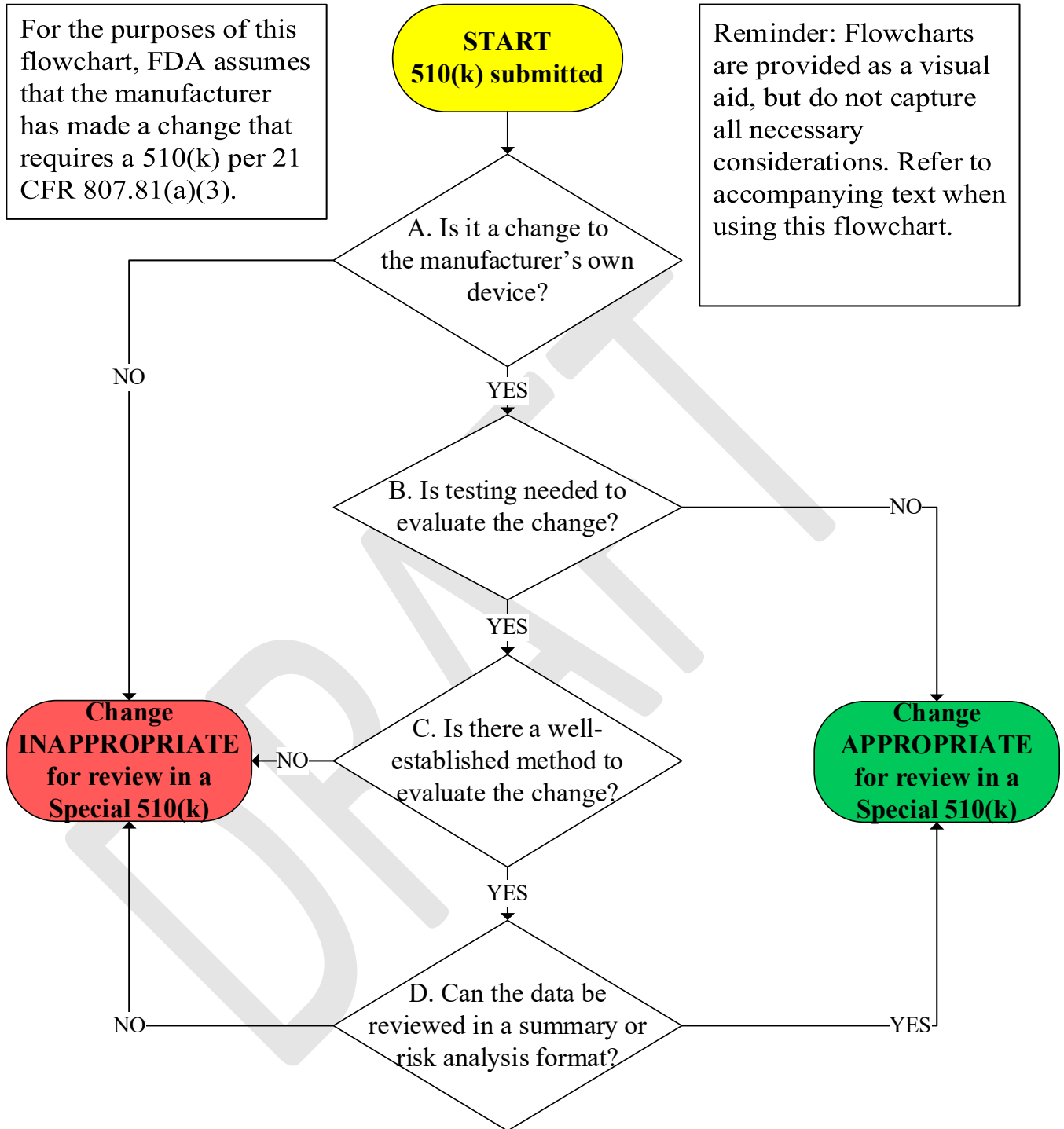
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<sup>8</sup> See section 510(l) of the FD&C Act.



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**Figure 1. Special 510(k) flowchart.**

230  
231  
232  
233  
234

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#### 235 **A. Is it a change to the manufacturer’s own device?**

236 To be eligible for the Special 510(k) Program, the 510(k) should be for a change to the  
237 submitter’s own legally marketed predicate device. This is because the Special 510(k) Program  
238 relies on the Agency’s previous review of detailed information and a manufacturer who modifies  
239 its own legally marketed device is able to conduct the risk analysis and the necessary verification  
240 and validation activities to demonstrate that the design outputs of the modified device meet the  
241 design input requirements in a streamlined 510(k) submission. FDA intends to convert Special  
242 510(k)s to Traditional 510(k)s when the submitter is not the manufacturer of the predicate  
243 device. In cases where the referenced 510(k) was submitted under a different name than the  
244 submitter, FDA recommends that the submitter include a statement affirming that they are the  
245 manufacturer of the predicate device.  
246

#### 247 **B. Is testing needed to evaluate the change?**

248 Manufacturers should use their design control procedures and consider the information necessary  
249 to support SE to determine whether testing is needed to evaluate the change. As part of design  
250 controls, manufacturers must establish and maintain procedures for the validation, or where  
251 appropriate, verification, of design changes before their implementation (21 CFR 820.30(i)).  
252 Verification and validation testing, however, may not be necessary to support SE. For example,  
253 FDA may receive a 510(k) from a manufacturer requesting clearance to label their device as  
254 Magnetic Resonance (MR) Unsafe after previously labeling their device as ‘Safety in MR  
255 Imaging Not Evaluated.’ As discussed in the FDA guidance document “[Establishing Safety and  
256 Compatibility of Passive Implants in the Magnetic Resonance \(MR\) Environment](#),”<sup>9</sup> MR Unsafe  
257 labeling is based on a scientific rationale and does not involve any performance data. In other  
258 cases, verification and validation testing may be necessary to support changes in indications for  
259 use and design. For example, identification of a new environment of use in the indications for  
260 use or labeling without changes to the intended users or user interface may result in the need for  
261 additional verification and validation testing to support continued electromagnetic compatibility  
262 and other performance characteristics.  
263

264 In cases where manufacturers determine under their design control procedures that no additional  
265 verification or validation testing is necessary to evaluate a change that otherwise requires  
266 submission and clearance of a 510(k), manufacturers may submit these changes as a Special  
267 510(k) with a scientific rationale supporting their conclusion that no test data is necessary. When  
268 FDA does not agree with the manufacturer’s assessment about whether performance data will be  
269 necessary to support a SE determination, FDA intends to continue with the additional Special  
270 510(k) eligibility factors discussed in sections III.C-E before considering whether the 510(k)  
271 submission should be converted to a Traditional 510(k).  
272

#### 273 **C. Is there a well-established method to evaluate the change?**

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<sup>9</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM107708>.

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274 FDA believes that in order to qualify for the Special 510(k) Program, well-established methods  
275 should be available to evaluate the change under design controls. The Special 510(k) Program  
276 should not include the submission and review of complete test reports, but summary information  
277 generated from well-established methods. Well-established methods are those that have been  
278 established for evaluation of the device, device type, or scientific topic area, and are validated  
279 according to scientific principles. Significant deviations to the protocol or acceptance criteria of a  
280 well-established method can result in the 510(k) being no longer eligible for review as a Special  
281 510(k). FDA believes that well-established methods include:

282

- 283 • The submitter’s methods, protocols, and acceptance criteria used to support the
- 284 previously cleared 510(k) that can be applied to the subject 510(k);
- 285 • Methods found in an FDA-recognized voluntary consensus standard; or
- 286 • Widely available and accepted methods published in the public domain, scientific
- 287 literature, or found acceptable by FDA through a 510(k)-clearance, a granted De Novo
- 288 classification request, or premarket application (PMA) approval.

289

290 FDA recommends that manufacturers describe why the methods applied to evaluate the impact  
291 of the changes included in a Special 510(k) are well-established. This description can include a  
292 discussion that the methods and acceptance criteria were the same as the predicate device and are  
293 relevant to the change under review. Such methods should rely on established acceptance  
294 criteria, or a comparison of performance to the predicate device and/or reference device<sup>10</sup> under  
295 the same testing methodology. For example, Traditional 510(k)s often identify the verification  
296 and validation approaches that are used for software such that many subsequent software  
297 changes may occur under a Special 510(k). To remain eligible for a Special 510(k), *all* test  
298 methods used to support the 510(k) should be well-established.

299

300 Submissions that use methods that rely on clinical studies or animal data to support SE are not  
301 typically appropriate for the Special 510(k) Program because the methodologies and endpoints  
302 vary, are often dependent on the condition(s) being studied, and cannot be appropriately  
303 summarized. When FDA does not agree that a well-established method exists to evaluate the  
304 change, FDA intends to convert the Special 510(k) to a Traditional 510(k).

305

#### 306 **D. Can the data be reviewed in a summary or risk analysis** 307 **format?**

308 To be eligible for a Special 510(k), the results from verification and validation associated with  
309 design or labeling changes should be able to be placed in a summary or risk analysis format  
310 without losing information necessary to support SE. Complete test reports should not be  
311 submitted in a Special 510(k). If complete test reports are submitted, FDA intends to assess

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<sup>10</sup> Consistent with “The 510(k) Program: Evaluating Substantial Equivalence in Premarket Notifications [510(k)]” (<https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM284443>), reference devices are other legally marketed devices that may be used to support scientific methodology or standard reference values for Decisions 5a and 5b of the 510(k) decision-making flowchart after a manufacturer successfully navigates through Decision Point 4 using a single predicate device.

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312 whether the information can be reviewed in a summary format before converting to a Traditional  
313 510(k). This assessment should occur during FDA’s acceptance review in accordance with the  
314 510(k) Refuse to Accept policy. Given the shorter timeframe for review of Special 510(k)s, if the  
315 submitter cannot provide summary test reports within the timeframe identified during interactive  
316 review, FDA intends to convert the submission to a Traditional 510(k).

317  
318 FDA does not believe that data can be summarized when the SE determination will depend on  
319 the Agency’s interpretation of the underlying data, such as images, raw graphs, or line item data.  
320 For example, FDA does not believe that data can be placed in a summary format when fatigue to  
321 failure testing involves the review of graphical images to interpret the failure modes observed. In  
322 limited circumstances where a small number of representative images for non-clinical  
323 performance are submitted, such would be appropriate for a Special 510(k). For example,  
324 representative images used to demonstrate radiopacity for guidewires or devices with radiopaque  
325 markers may be included in a Special 510(k). FDA has included anticipated common scenarios  
326 for when data may be unable to be summarized without loss of information in section III.E.

327  
328 FDA believes that the results from risk management activities, including relevant verification  
329 and validation information, produced under design controls procedures can be used to support a  
330 SE determination of the Special 510(k) under the conditions described in this guidance. As  
331 described in Appendix A, this information should include a concise summary of design control  
332 activities and verification and validation testing required to comply with 21 CFR 820.30 based  
333 on a manufacturer’s procedures. To have sufficient information to establish SE under a Special  
334 510(k), your summary or table should describe, for each change that required a 510(k), the  
335 specific verification and validation activities, how the methods applied are appropriate for the  
336 change, acceptance criteria, any changes or deviations from testing methods in previous 510(k)  
337 submissions, and a summary of the results. When FDA does not agree that the performance data  
338 can be summarized, FDA intends to convert the submission to a Traditional 510(k). This should  
339 typically occur during the RTA review.

340  
341 In accordance with the flexibility of the QS Regulation, there can be different approaches to the  
342 summary of design control activities and verification and validation that can be included in a  
343 Special 510(k). This can include redlined software requirements specification (SRS) and design  
344 documentation that clearly documents the changes that were made, consistent with well-  
345 established methods. Manufacturers can include their risk management documentation, such as a  
346 Design Failure Modes and Effects Analysis (DFMEA), along with a separate summary of  
347 supporting verification and validation. Manufacturers could also summarize their risk  
348 management activities with the specifics of verification and validation that provide information  
349 necessary for FDA’s SE determination process. To facilitate FDA review, different approaches  
350 to the summary of design control activities and verification and validation should highlight and  
351 focus on the information that is relevant to the changes under review. FDA has provided  
352 examples in Appendix C of this guidance.

353

## 354 **E. Additional considerations**

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355 Because FDA intends to review a Special 510(k) within 30 days, FDA believes there are some  
356 circumstances when it is not appropriate to submit a Special 510(k), including:

- 357
- 358 • When evaluation of the change(s) to the device involve several different scientific  
359 disciplines;
  - 360 • For multiple devices with unrelated changes;
  - 361 • When a recent QS inspection has resulted in the issuance of a violative inspection report  
362 identifying observations related to design controls that are relevant to the design changes  
363 under review in the 510(k). If a manufacturer believes such violations are unrelated to the  
364 subject 510(k), they should provide a rationale for why the 510(k) should still be eligible  
365 for review under the Special 510(k) Program;
  - 366 • When Special 510(k)s are submitted for common scenarios that FDA anticipates a review  
367 of complete test reports will be necessary to establish SE, such as:
    - 368 • Changes to the indications for use that are supported by clinical, animal,<sup>11</sup> or  
369 cadaver data;
    - 370 • Use of novel sterilization methods as described in the FDA guidance “[Submission  
371 and Review of Sterility Information in Premarket Notification \(510\(k\)\)  
372 Submissions for Devices Labeled as Sterile](#),”<sup>12</sup>
    - 373 • Changes to introduce *initial* MR Conditional labeling, or *significant deviations*  
374 from the test methods used to establish MR Conditional labeling in the original  
375 510(k);
    - 376 • Change from single-use to reusable when reprocessing validation or human  
377 factors data should be provided; and
    - 378 • Use of chemical characterization with toxicological risk assessment to address  
379 biocompatibility.
  - 380 • For a reprocessed single-use device (SUD) that requires the submission of cleaning,  
381 sterilization, and functional performance validation data under section 510(o) of the  
382 FD&C Act and in FDA’s Federal Register notice published in 70 FR 56911 requiring the  
383 submission of SUD validation data; and
  - 384 • For changes that could affect the reprocessing of reusable devices required by section  
385 510(q) of the FD&C Act to include reprocessing validation in 510(k) submissions. These  
386 devices are identified in FDA’s Federal Register notice published in 82 FR 26807 and  
387 Appendix E of the FDA guidance “[Reprocessing Medical Devices in Health Care  
388 Settings: Validation Methods and Labeling](#).”<sup>13</sup>

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<sup>11</sup> FDA supports the principles of the “3Rs,” to reduce, refine, and replace animal use in testing when feasible. We encourage sponsors to consult with us if it they wish to use a non-animal testing method they believe is suitable, adequate, validated, and feasible. We will consider if such an alternative method could be assessed for equivalency to an animal test method.

<sup>12</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM109897>.

<sup>13</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM253010>.

## 389 **Appendix A. Recommended content of a Special 510(k)**

390 A Special 510(k) should include:

- 391
- 392 • A coversheet clearly identifying the submission as a “Special 510(k): Device  
393 Modification;”
  - 394 • The name of the manufacturer’s legally marketed (existing) device and the 510(k)  
395 number under which it was cleared;
  - 396 • Information required under 21 CFR 807.87, including a description of the modified  
397 device, a comparison to the cleared device, the indications for use of the device, and the  
398 proposed labeling for the device. To help ensure that FDA has a complete understanding  
399 of the device under review, this should include:
    - 400 • A detailed description of the change(s) made to the device that resulted in the  
401 submission of a new 510(k). When certain information remains unchanged, the  
402 submission should clearly state that no changes were made;
    - 403 • A comparison of the modified device to the cleared device in a tabular format;
    - 404 • Clean and redlined copies of documents that were updated because of the device  
405 change (e.g., labeling, risk analysis); and
    - 406 • Other changes to labeling or design since the most recently cleared 510(k) (i.e.,  
407 those that did not require submission of a new 510(k)) that would have been  
408 documented as part of the original 510(k), in accordance with the  
409 recommendations in the guidance “[Deciding When to Submit a 510\(k\) for a  
Change to an Existing Device.](#)”<sup>14</sup>
  - 410 • If the Special 510(k) includes reference(s) or a declaration of conformity to a recognized  
411 voluntary consensus standard, we recommend that you consult the FDA guidance  
412 “[Appropriate Use of Voluntary Consensus Standards in Premarket Submissions for  
413 Medical Devices.](#)”<sup>15</sup>
  - 414 • A concise summary of the design control activities. Appendix C provides examples of  
415 narratives and a table of this information that has been historically provided. FDA  
416 considers the information generated from the design control activities to be “appropriate  
417 supporting data” within the meaning of 21 CFR 807.87(g). Your risk management file  
418 may already contain some of the design control activities in a risk analysis format. In lieu  
419 of creating a new table that addresses all recommended content, you may instead submit  
420 your risk analysis as an attachment or appendix to your submission. This summary should  
421 include the following:
    - 422 • Identification of the risk analysis method(s) used to assess the impact of the  
423 change on the device and the results of the analysis;
    - 424 • Identification of the device change(s);
    - 425 • Identification of all risks associated with each device change, including  
426 identification of risks that are considered new because of the change; and

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<sup>14</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM514771>.

<sup>15</sup> <https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM396568.pdf>.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

- 427
- Risk control measures to mitigate identified risks (e.g., labeling, verification).
- 428
- Based on the risk analysis, an identification of the verification and/or validation activities
- 429
- required to comply with 21 CFR 820.30. This identification should include a summary of
- 430
- test methods, acceptance criteria, and results, and why each is adequate to establish SE.
- 431
- When the results are quantitative in nature, the submission should include basic
- 432
- descriptive statistics, such as the mean, standard deviation, and range of the data. Notable
- 433
- protocol deviations observed during testing should be provided and justified, if
- 434
- applicable. When appropriate, the summary of verification and validation should include:
- 435
- For non-standardized test methods only:
- 436
- A reference to the protocol used for the existing device with an
- 437
- identification of any notable differences (e.g., protocol, test conditions,
- 438
- pre-defined acceptance criteria, sample size) from the previous 510(k). If
- 439
- protocol changes were made, the results summary should describe why the
- 440
- test methods, acceptance criteria, and results support SE.
- 441
- For test methods described in an FDA-recognized standard:
- 442
- Cross-reference to the relevant section of the Special 510(k) where a
- 443
- declaration of conformity was submitted under section 514(c) of the
- 444
- FD&C Act; and
- 445
- When a declaration of conformity is not submitted, the standard does not
- 446
- have explicit acceptance criteria, or the standard has multiple testing
- 447
- options for which FDA should review to assess conformity, the submitter
- 448
- should provide a description of methods with deviations, selected options
- 449
- and the reasons for their selection, acceptance criteria, and a results
- 450
- summary. See the FDA guidance “[Appropriate Use of Voluntary](#)
- 451
- [Consensus Standards in Premarket Submissions for Medical Devices](#)”<sup>16</sup>
- 452
- for more information about the use of voluntary consensus standards.
- 453
- Indications for Use form (Form FDA 3881);<sup>17</sup> and
- 454
- A signed statement by the manufacturer’s designated individual(s) responsible for design
- 455
- control activities that includes:
- 456
- A statement that, as required by the risk analysis, all design verification and
- 457
- validation activities were performed by the designated individual(s) and the
- 458
- results demonstrated that the predetermined acceptance criteria were met; and
- 459
- A statement that the submitter has complied and is not currently in violation of the
- 460
- design control procedure requirements as specified in 21 CFR 820.30 and the
- 461
- records are available for review, upon request.

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<sup>16</sup> <https://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM396568.pdf>.

<sup>17</sup> <https://www.fda.gov/downloads/AboutFDA/ReportsManualsForms/Forms/UCM360431>.

## 462 **Appendix B. Examples of changes**

463  
464 These examples are for illustrative purposes and may not include all details for each change. The  
465 examples are intended to help FDA staff and industry determine which changes can be submitted  
466 as a Special 510(k).

### 467 **Example B.1**

468 **Change:** The submitter wants to change their 2-D chest x-ray image processing software to  
469 add a feature that highlights nodules in the lung. The submitter is also requesting to modify  
470 their indications for use to describe this new software feature that now quantifies and  
471 characterizes information about the nodules.  
472

#### 473 **Relevant Questions:**

474 *A - Is it a change to the manufacturer's own device?*

475 Yes, the submitter is the manufacturer of the predicate device.  
476

477 *B - Is testing needed to evaluate the change?*

478 Yes. Clinical testing should be provided to support marketing clearance for such a change in  
479 the indications for use to assess the performance of the software on patients with and without  
480 nodules in the lung. This clinical testing should support that the software can successfully  
481 quantify and characterize information about the nodules.  
482

483 *C - Is there a well-established method to evaluate the change?*

484 No. There are no well-established methods identified in the predicate's submission for the  
485 evaluation of lung nodules, consensus standards, or widely available and accepted methods  
486 published in the public domain to address the change in the indications for use.  
487

488 *D - Can the data be reviewed in a summary or risk analysis format?*

489 N/A.  
490

491 **Decision:** Change cannot be reviewed in a Special 510(k).  
492

### 493 **Example B.2**

494 **Change:** The submitter wants to add wireless control capabilities to their bilevel positive  
495 airway pressure (BiPAP) device intended to treat patients with obstructive sleep apnea.  
496

#### 497 **Relevant Questions:**

498 *A - Is it a change to the manufacturer's own device?*

499 Yes, the submitter is the manufacturer of the predicate device.  
500

501 *B - Is testing needed to evaluate the change?*

502 Yes. The predicate device did not contain and was not tested for wireless functionality.  
503 Verification and validation should be conducted to ensure that the BiPAP has acceptable  
504 wireless quality of service, coexistence, cybersecurity, and maintains electromagnetic  
505



## Contains Nonbinding Recommendations

### Draft – Not for Implementation

506 compatibility (EMC) in its intended environment of use, as described in the FDA guidance  
507 “[Radio Frequency Wireless Technology in Medical Devices](#).”<sup>18</sup>

508

509 *C - Is there a well-established method to evaluate the change?*

510 No. While International Electrotechnical Commission (IEC) 60601-1-2<sup>19</sup> can be used to  
511 support EMC, this standard does not at present adequately address wireless technology EMC.  
512 Additionally, there are not well-established methods in an FDA-recognized voluntary  
513 consensus standard or in the manufacturer’s previous 510(k) that address the methods to  
514 evaluate the addition of wireless control for this BiPAP. The test methods vary depending on  
515 the wireless quality of service necessary for the device’s intended use and environment of  
516 use.

517

518 *D - Can the data be reviewed in a summary or risk analysis format?*

519 N/A.

520

521 **Decision:** Change cannot be reviewed in a Special 510(k).

522

#### 523 **Example B.3**

524 **Change:** The submitter wants to modify their general indications for delivering illumination  
525 and laser energy for photocoagulation to include specific clinical applications for treatment  
526 of retinopathy.

527

#### 528 **Relevant Questions:**

529 *A - Is it a change to the manufacturer’s own device?*

530 Yes, the submitter is the manufacturer of the predicate device.

531

532 *B - Is testing needed to evaluate the change?*

533 Yes. Clinical testing is typically provided to support marketing clearance for such a change  
534 in the indications for use. The requested change in the indications for use now identify a  
535 specific disease condition. The clinical outputs have changed from general coagulation of  
536 blood vessels to treatment of retinopathy. Clinical testing should be conducted to assess new  
537 outcomes such as decrease in vision impairment, whereas the predicate assessed the general  
538 outcome of successful vessel coagulation.

539

540 *C - Is there a well-established method to evaluate the change?*

541 No. There is no well-established method identified in the predicate’s submission or a  
542 consensus standard to evaluate clinical endpoints for this device. The SE determination rests  
543 on a review of the underlying clinical performance data.

544

545 *D - Can the data be reviewed in a summary or risk analysis format?*

546 N/A.

547

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<sup>18</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM077272>.

<sup>19</sup> IEC 60601-1-2 Medical electrical equipment - Part 1-2: General requirements for basic safety and essential performance - Collateral Standard: Electromagnetic disturbances - Requirements and tests.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

548 **Decision:** Change cannot be reviewed in a Special 510(k).  
549

#### 550 **Example B.4**

551 **Change:** The submitter currently markets a cardiac output monitor that is cleared for use  
552 with their endotracheal tube. The submitter is requesting clearance to modify the indications  
553 for use so that the submitter's cardiac output monitor can be used with their 510(k)-cleared  
554 endobronchial tube that also includes integrated electrodes for sensing.  
555

#### 556 **Relevant Questions:**

557 *A - Is it a change to the manufacturer's own device?*

558 Yes, the submitter is the manufacturer of the predicate device.  
559

560 *B - Is testing needed to evaluate the change?*

561 Yes. Verification should be completed to demonstrate that the newly identified tube can be  
562 used for cardiac output by impedance cardiography as safely and effectively with the monitor  
563 as the endotracheal tube does with the monitor, and that the monitor and endobronchial tube  
564 both continue to function as intended.  
565

566 *C - Is there a well-established method to evaluate the change?*

567 Yes. The submitter stated that because the bench testing to verify the change uses the same  
568 protocol as the predicate device, and that the methods and acceptance criteria have not  
569 changed, the protocol is considered a well-established method. In addition, this type of  
570 connection for the specified tube and monitor has been included in other cleared 510(k)  
571 submissions for this device, and the submitter referenced these devices in their submission.  
572

573 *D - Can the data be reviewed in a summary or risk analysis format?*

574 Yes. The submitter stated that the protocol, methods and acceptance criteria were not  
575 modified from those used in the predicate submission to evaluate the change. The existing  
576 methods were appropriate to evaluate the change because the same cardiac output parameters  
577 are intended to be monitored and displayed. The acceptance criteria and a summary of the  
578 results were provided for each test. The results can be summarized because the SE  
579 determination does not depend on the Agency's interpretation of the underlying data, such as  
580 images, raw graphs, or line item data.  
581

582 **Decision:** Change can be reviewed in a Special 510(k).  
583

#### 584 **Example B.5**

585 **Change:** The company is requesting clearance to change the environment of use identified in  
586 their labeling for their transcutaneous electrical nerve stimulation (TENS) device from a  
587 professional healthcare facility only to both professional healthcare facility and home use.  
588 The device is still intended to be used under the direction and supervision of a healthcare  
589 professional.  
590

#### 591 **Relevant Questions:**

592 *A - Is it a change to the manufacturer's own device?*

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

593 Yes, the submitter is the manufacturer of the predicate device.

594

595 *B - Is testing needed to evaluate the change?*

596 Yes. There are different acceptance criteria for electrical safety and electromagnetic  
597 compatibility (EMC) to address home use.

598

599 *C - Is there a well-established method to evaluate the change?*

600 Yes. For example, the FDA-recognized standard methods American National Standards  
601 Institute/Association for the Advancement of Medical Instrumentation (ANSI/AAMI)  
602 ES60601-1<sup>20</sup> and IEC 60601-2-10<sup>21</sup> address basic safety and essential performance, EMC  
603 (IEC 60601-1-2<sup>22</sup>), and basic safety for home use devices (ANSI/AAMI HA60601-1-11<sup>23</sup> or  
604 IEC 60601-1-11<sup>24</sup>), along with the International Special Committee on Radio Interference  
605 (CISPR) 11 emission limits for Group 1 and Class B. The manufacturer provided their  
606 statement of essential performance and associated device-specific acceptance criteria.

607

608 *D - Can the data be reviewed in a summary or risk analysis format?*

609 Yes. The particular standard used was identified. The acceptance criteria and results were  
610 summarized in a tabular format. A justification was provided for all results that were outside  
611 the bounds of an acceptance range or differed from the predicate. The results can be  
612 summarized because the SE determination does not depend on the Agency's interpretation of  
613 the underlying data, such as images, raw graphs, or line item data.

614

615 **Decision:** Change can be reviewed in a Special 510(k).

616

#### **Example B.6**

618 **Change:** The submitter is requesting clearance to market metal bone screws terminally  
619 sterilized via gamma irradiation that were previously only supplied non-sterile. The  
620 indications for use and materials of construction remain unchanged from the clearance for the  
621 manufacturer's existing device.

622

#### **Relevant Questions:**

624 *A - Is it a change to the manufacturer's own device?*

625 Yes, the submitter is the manufacturer of the predicate device.

---

<sup>20</sup> ANSI/AAMI ES60601-1 Medical electrical equipment - Part 1: General requirements for basic safety and essential performance.

<sup>21</sup> IEC 60601-2-10 Medical electrical equipment - Part 2-10: Particular requirements for the basic safety and essential performance of nerve and muscle stimulators.

<sup>22</sup> IEC 60601-1-2 Medical electrical equipment - Part 1-2: General requirements for basic safety and essential performance - Collateral Standard: Electromagnetic disturbances - Requirements and tests.

<sup>23</sup> ANSI/AAMI HA60601-1-11 Medical electrical equipment Part 1-11: General requirements for basic safety and essential performance - Collateral Standard: Requirements for medical electrical equipment and medical electrical systems used in the home healthcare environment.

<sup>24</sup> IEC 60601-1-11 Medical electrical equipment - Part 1-11: General requirements for basic safety and essential performance - Collateral Standard: Requirements for medical electrical equipment and medical electrical systems used in the home healthcare environment.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

626

627 B - *Is testing needed to evaluate the change?*

628 Yes. The sponsor should include an evaluation of biocompatibility, sterility, pyrogenicity,  
629 package integrity, and shelf-life to support the proposed change. Nonclinical testing to  
630 address performance of the device outside of biocompatibility, sterility, packaging, and shelf-  
631 life is not necessary based on a scientifically-based rationale from the submitter that gamma  
632 irradiation does not impact the material composition or properties of this metallic device.  
633 Based on the recommendations in the FDA guidance “[Use of International Standard ISO](#)  
634 [10993-1, ‘Biological evaluation of medical devices - Part 1: Evaluation and testing within a](#)  
635 [risk management process.](#)”<sup>25</sup> the sponsor provided a valid scientifically-based rationale  
636 supporting the decision that no further biocompatibility testing was necessary to address this  
637 change.

638

639 C - *Is there a well-established method to evaluate the change?*

640 Yes. The FDA guidance “[Submission and Review of Sterility Information in Premarket](#)  
641 [Notification \(510\(k\)\) Submissions for Devices Labeled as Sterile](#)”<sup>26</sup> indicates that gamma  
642 irradiation is an Established Sterilization Method, Established Category A. The FDA-  
643 recognized standards International Organization for Standardization (ISO) 11137-1<sup>27</sup> and  
644 ISO 11137-2<sup>28</sup> can be used to support the sterilization validation. Pyrogenicity can be  
645 assessed using the recommendations discussed in the FDA guidance documents “[Submission](#)  
646 [and Review of Sterility Information in Premarket Notification \(510\(k\)\) Submissions for](#)  
647 [Devices Labeled as Sterile](#)”<sup>29</sup> and “[Pyrogen and Endotoxins Testing - Questions and](#)  
648 [Answers.](#)”<sup>30</sup> and the methods described in the FDA-recognized versions of ANSI/AAMI  
649 ST72<sup>31</sup> and United States Pharmacopeia (USP) <161>.<sup>32</sup> Package integrity and shelf-life for  
650 this change can be evaluated through accelerated aging using American Society for Testing  
651 and Materials (ASTM) F1980<sup>33</sup> and package integrity testing for visual integrity, seal  
652 integrity, and seal strength using the methods identified in ASTM F1886/F1886M,<sup>34</sup> ASTM  
653 F2096,<sup>35</sup> and ASTM F88/F88M,<sup>36</sup> respectively.

654

655 D - *Can the data be reviewed in a summary or risk analysis format?*

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<sup>25</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890>.

<sup>26</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM109897>.

<sup>27</sup> ISO 11137-1 Sterilization of health care products - Radiation - Part 1: Requirements for development, validation and routine control of a sterilization process for medical devices.

<sup>28</sup> ISO 11137-2 Sterilization of health care products - Radiation - Part 2: Establishing the sterilization dose.

<sup>29</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM109897>.

<sup>30</sup> <https://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM310098.pdf>.

<sup>31</sup> ANSI/AAMI ST72 Bacterial endotoxins - Test methods, routine monitoring, and alternatives to batch testing.

<sup>32</sup> USP <161> Medical Devices - Bacterial Endotoxin and Pyrogen Tests.

<sup>33</sup> ASTM F1980 Standard guide for accelerated aging of sterile barrier systems for medical devices.

<sup>34</sup> ASTM F1886/F1886M Standard test method for determining integrity of seals for flexible packaging by visual inspection.

<sup>35</sup> ASTM F2096 Standard test method for detecting gross leaks in packaging by internal pressurization (bubble test).

<sup>36</sup> ASTM F88/F88M Standard test method for seal strength of flexible barrier materials.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

656 Yes. The methods are standardized, and the results can be summarized because the SE  
657 determination does not depend on the Agency’s interpretation of the underlying data, such as  
658 images, raw graphs, or line item data. The FDA guidance “[Submission and Review of](#)  
659 [Sterility Information in Premarket Notification \(510\(k\)\) Submissions for Devices Labeled as](#)  
660 [Sterile](#)”<sup>37</sup> discusses how sterilization validation, package integrity, and pyrogenicity  
661 information can be summarized in 510(k) submissions.

662  
663 **Decision:** Change can be reviewed in a Special 510(k).

#### **Example B.7**

664  
665 **Change:** The submitter wants to increase the number of channels for their receive-only  
666 magnetic resonance (MR) coil.  
667

#### **Relevant Questions:**

668  
669 *A - Is it a change to the manufacturer’s own device?*

670 Yes, the submitter is the manufacturer of the predicate device.  
671

672  
673 *B - Is testing needed to evaluate the change?*

674 Yes. Consistent with the FDA guidance “[Submission of Premarket Notifications](#)  
675 [for Magnetic Resonance Diagnostic Devices](#),”<sup>38</sup> performance testing should be provided for  
676 the increased number of coils to address image quality metrics and patient safety from  
677 surface heating. For a receive-only coil, this should include signal-to-noise ratio, image  
678 uniformity, and coil surface heating assessments.  
679

680 *C - Is there a well-established method to evaluate the change?*

681 Yes. There are standard test methods for MR devices such as FDA-recognized consensus  
682 standards National Electrical Manufacturers Association (NEMA) MS 9<sup>39</sup> and NEMA MS  
683 6.<sup>40</sup> The predicate device used the same standards, protocols, and acceptance criteria.  
684

685 *D - Can the data be reviewed in a summary or risk analysis format?*

686 Yes. The methods can be summarized and the results can be placed into a summary format  
687 for each test conducted because the SE determination does not depend on the Agency’s  
688 interpretation of the underlying data, such as images, raw graphs, or line item data. While a  
689 small, representative subset of sample images were included, the manufacturer did not  
690 include a complete dataset of images that would be necessary for FDA to evaluate SE.  
691 Instead, the manufacturer provided a statement from a U.S. Board Certified radiologist  
692 attesting that images produced by the device are of sufficient quality for diagnostic use.  
693

694 **Decision:** Change can be reviewed in a Special 510(k).  
695

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<sup>37</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM109897>.

<sup>38</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM454613>.

<sup>39</sup> NEMA MS 9 Characterization of Phased Array Coils for Diagnostic Magnetic Resonance Images.

<sup>40</sup> NEMA MS 6 Determination of Signal-to-Noise Ratio and Image Uniformity for Single-Channel Non-Volume Coils in Diagnostic MR Imaging.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

#### 696 **Example B.8**

697 **Change:** The submitter wants to add analytical sensitivity data for the new H7N9 influenza  
698 strain to their diagnostic test.

699

#### 700 **Relevant Questions:**

701 *A - Is it a change to the manufacturer's own device?*

702 Yes, the submitter is the manufacturer of the predicate device.

703

704 *B - Is testing needed to evaluate the change?*

705 Yes. Analytical reactivity testing should be provided to address the addition of analytical  
706 sensitivity data for the new strain into the labeling.

707

708 *C - Is there a well-established method to evaluate the change?*

709 Yes. The same protocol as the original submission was used for collecting and assessing the  
710 data. The acceptance criteria were not altered from those used for the original device. No  
711 additional types of evaluation are needed.

712

713 *D - Can the data be reviewed in a summary or risk analysis format?*

714 Yes. The results can be summarized because the SE determination does not depend on the  
715 Agency's interpretation of the underlying data, such as images, raw graphs, or line item data.  
716 In addition, the methods and acceptance criteria are unmodified from the predicate testing.

717

718 **Decision:** Change can be reviewed in a Special 510(k).

719

#### 720 **Example B.9**

721 **Change:** The submitter wants to change the labeling of their blade-form endosseous dental  
722 implant from "Safety in MRI Not Evaluated" to "MR Conditional."

723

#### 724 **Relevant Questions:**

725 *A - Is it a change to the manufacturer's own device?*

726 Yes, the submitter is the manufacturer of the predicate device.

727

728 *B - Is testing needed to evaluate the change?*

729 Yes. Non-clinical performance testing to support SE should be provided by manufacturers  
730 seeking MR Conditional labeling for a device that contains metallic components. The FDA  
731 guidance document "[Establishing Safety and Compatibility of Passive Implants in the  
732 Magnetic Resonance \(MR\) Environment](https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM107708)"<sup>41</sup> provides recommendations for such testing.

733

734 *C - Is there a well-established method to evaluate the change?*

---

<sup>41</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM107708>.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

735 Yes. There are FDA-recognized voluntary consensus standards such as ASTM F2503,<sup>42</sup>  
736 ASTM F2052,<sup>43</sup> ASTM F2213,<sup>44</sup> ASTM F2182,<sup>45</sup> and ASTM F2119<sup>46</sup> for MR compatibility  
737 testing of passive implants.  
738

739 D - *Can the data be reviewed in a summary or risk analysis format?*

740 No. Although there are consensus standards for all test methods, FDA does not believe this  
741 data can be summarized because the SE determination will depend on FDA's interpretation  
742 of the underlying data to support the MR Conditional label. This is referenced in section III.E  
743 as an anticipated common scenario for when data may be unable to be summarized.  
744

745 **Decision:** Change cannot be reviewed in a Special 510(k).  
746

#### 747 **Example B.10**

748 **Change:** The submitter wants to increase the size of their MR Conditional blade-form  
749 endosseous dental implant from 4mm long to 5mm long.  
750

#### 751 **Relevant Questions:**

752 A - *Is it a change to the manufacturer's own device?*

753 Yes, the submitter is the manufacturer of the predicate device.  
754

755 B - *Is testing needed to evaluate the change?*

756 Yes. FDA has designated special controls for blade-form endosseous dental implants in 21  
757 CFR 872.3640(b)(2)(i)-(ix) that must be addressed, including performance testing for fatigue,  
758 corrosion, biocompatibility evaluation, sterility, and evaluation of the device in the MR  
759 environment. The FDA guidance document "[Establishing Safety and Compatibility of  
760 Passive Implants in the Magnetic Resonance \(MR\) Environment](#)",<sup>47</sup> recommends that  
761 manufacturers seeking MR Conditional labeling for a device that contains metallic  
762 components provide non-clinical performance testing to support SE. The manufacturer also  
763 submitted a biocompatibility evaluation based on a scientific justification.  
764

765 C - *Is there a well-established method to evaluate the change?*

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<sup>42</sup> ASTM F2503 Standard Practice for Marking Medical Devices and Other Items for Safety in the Magnetic Resonance Environment.

<sup>43</sup> ASTM F2052 Standard Test Method for Measurement of Magnetically Induced Displacement Force on Medical Devices in the Magnetic Resonance Environment.

<sup>44</sup> ASTM F2213 Standard Test Method for Measurement of Magnetically Induced Torque on Medical Devices in the Magnetic Resonance Environment.

<sup>45</sup> ASTM F2182 Standard Test Method for Measurement of Radio Frequency Induced Heating On or Near Passive Implants During Magnetic Resonance Imaging.

<sup>46</sup> ASTM F2119 Standard Test Method for Evaluation of MR Image Artifacts from Passive Implants.

<sup>47</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM107708>.

## *Contains Nonbinding Recommendations*

### *Draft – Not for Implementation*

766 There are FDA-recognized voluntary consensus standards such as ASTM F2503,<sup>48</sup> ASTM  
767 F2052,<sup>49</sup> ASTM F2213,<sup>50</sup> ASTM F2182,<sup>51</sup> and ASTM F2119<sup>52</sup> for MR compatibility testing  
768 of passive implants. There are also FDA-recognized voluntary consensus standards for  
769 fatigue testing of endosseous dental implants, such as American National Standards  
770 Institute/American Dental Association (ANSI/ADA) Standard No. 127<sup>53</sup> and ISO 14801<sup>54</sup> to  
771 address the performance of the device. In addition, ISO 14801 and ANSI/ADA Standard No.  
772 127 are applicable to all dental implants.

773  
774 *D - Can the data be reviewed in a summary or risk analysis format?*

775 Yes. There are consensus standards for test methods, and guidance documents for reference.  
776 The fatigue testing can be placed into a summary format because the size change does not  
777 necessitate protocol or acceptance criteria deviations. In addition, the size change (4mm to  
778 5mm) does not necessitate clinical or animal data. Because there has been no material  
779 change, and the 1 mm size change is not expected to alter the safety of the device with  
780 respect to MR compatibility, and the protocol and acceptance criteria has not changed, the  
781 MR testing results can be placed into a summary format because the SE determination does  
782 not depend on the Agency's interpretation of the underlying data, such as images, raw  
783 graphs, or line item data.

784  
785 **Decision:** Change can be reviewed in a Special 510(k).

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<sup>48</sup> ASTM F2503 Standard Practice for Marking Medical Devices and Other Items for Safety in the Magnetic Resonance Environment.

<sup>49</sup> ASTM F2052 Standard Test Method for Measurement of Magnetically Induced Displacement Force on Medical Devices in the Magnetic Resonance Environment.

<sup>50</sup> ASTM F2213 Standard Test Method for Measurement of Magnetically Induced Torque on Medical Devices in the Magnetic Resonance Environment.

<sup>51</sup> ASTM F2182 Standard Test Method for Measurement of Radio Frequency Induced Heating On or Near Passive Implants During Magnetic Resonance Imaging.

<sup>52</sup> ASTM F2119 Standard Test Method for Evaluation of MR Image Artifacts from Passive Implants.

<sup>53</sup> ANSI/ADA Standard No. 127 Fatigue Testing for Endosseous Dental Implants.

<sup>54</sup> ISO 14801 Dentistry - Implants - Dynamic loading test for endosseous dental implants.



786 **Appendix C. Examples of the summary of design control**  
 787 **activities**

788  
 789 This section provides sample design control activities summaries that can be used to support a  
 790 Special 510(k). Because of the inherent flexibility of design controls and the QS regulation, this  
 791 summary may differ depending on a manufacturer’s internal procedures. The examples are  
 792 intended to show different formats that have been used in previously cleared Special 510(k)  
 793 submissions.

794  
 795 **Example C.1**

796 In the subject 510(k), the manufacturer requested clearance to modify their lacrimal stent to  
 797 remove a metal ring, change the shape of the stent’s duct tube, and alter the surface area of a  
 798 hydrophilic coating. The manufacturer’s design controls narrative described that a risk analysis  
 799 was conducted to assess the impact of the changes on the subject device using internal design  
 800 control procedures and a fault tree analysis described in the FDA-recognized version of ISO  
 801 14971.<sup>55</sup> The manufacturer included their fault tree analysis specific to this design change in an  
 802 attachment for the Special 510(k) to identify the hazardous situations, causes, risk control  
 803 measures, and acceptability before and after risk control measures. The manufacturer explained  
 804 that the protocol, test methods, and acceptance criteria used were the same as those used in the  
 805 predicate submission and provided references to the applicable sections in the previous  
 806 submission. The risk analysis identified the verification and validation activities necessary to  
 807 establish SE, and summarized that information in the following table:

808  
 809 **Table 1. Example design control activities summary for a hypothetical lacrimal stent**

Device Change	Risks	Verification/Validation Method(s)	Acceptance Criteria	Summary of results
Removal of ring	<ul style="list-style-type: none"> <li>Damaged tissue</li> <li>Damage to device during insertion with bougie causes delay in patient treatment</li> </ul>	Penetration test performed with bougie  (Protocol and acceptance criteria same as Kxxxxxx without any deviations)	Breaking load shall be greater than 9N	Pass (12/12)  Mean: 15.0 Standard deviation: 0.39 Range: 14.4-15.6
Shape change	<ul style="list-style-type: none"> <li>Damaged tissue</li> <li>Damage to device causes delay in patient treatment</li> </ul>	<ul style="list-style-type: none"> <li>Simulated insertion test with bougie</li> <li>Bending test with bougie</li> </ul> (Protocol and acceptance criteria same as Kxxxxxx without any deviations)	For both tests, visual inspection shall demonstrate that the device can be inserted without damage.	Pass (20/20) for both tests

<sup>55</sup> ANSI/AAMI/ISO 14971 Medical devices - Application of risk management to medical devices.

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Device Change	Risks	Verification/Validation Method(s)	Acceptance Criteria	Summary of results
Change in hydrophilic coating surface area	<ul style="list-style-type: none"> <li>• Difficulty inserting causes delay in patient treatment</li> <li>• Abnormalities on catheter causes damage to tissue</li> </ul>	<ul style="list-style-type: none"> <li>• Insertion test with simulated lacrimal duct</li> <li>• Visual inspection</li> </ul> <p>(Protocol and acceptance criteria same as Kxxxxxx without any deviations)</p>	<ul style="list-style-type: none"> <li>• No visual damage after simulated insertion</li> <li>• No droplets, extraneous matter, or abnormalities are visualized under a microscope</li> </ul>	<ul style="list-style-type: none"> <li>• Pass (15/15)</li> <li>• Pass (10/10)</li> </ul>
	Adverse tissue reaction from material coating area and geometric changes.	<p>Biocompatibility evaluation in agreement with recommendations in “<a href="#">Use of International Standard ISO 10993 -1, ‘Biological evaluation of medical devices - Part 1: Evaluation and testing within a risk management process’</a>” (CDRH’s 2016 Biocompatibility Guidance).<sup>56</sup></p> <p>Leveraged all biocompatibility testing from another device with similar type and duration of contact, greater surface area, and same formulation and processing by the same device manufacturer.</p>	<p>Materials of construction and manufacturing materials do not introduce chemicals that raise a biocompatibility concern.</p> <p>Materials of construction and manufacturing materials do not introduce chemicals that raise a material-mediated pyrogenicity concern.</p>	<p>Biocompatibility testing is not needed because device does not introduce a biocompatibility risk.</p> <p>Material-mediated pyrogenicity testing is not needed because device does not introduce a material-mediated pyrogenicity risk.</p>

<sup>56</sup> <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890>.

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811 **Example C.2**

812 In the subject 510(k), the manufacturer requested clearance to modify the geometric design and constructive materials of the single-  
 813 use sheath used in a self-retaining retractor for neurosurgery. The manufacturer’s design controls narrative described that a design  
 814 failure modes and effects analysis (DFMEA) was included in the submission. In accordance with their risk management procedures,  
 815 the manufacturer identified their design inputs, identified risks with their evaluation, risk control measures, and residual risk. The risk  
 816 analysis identified the verification and validation activities and summarized them in this table:  
 817  
 818

**Table 2. Example design control activities summary for a hypothetical sheath**

Device Change	Risks	Verification/Validation Method(s)		Acceptance Criteria	Summary of results
Material change to polyethylene	Adverse tissue reaction from material change	Biocompatibility evaluation in agreement with recommendations in CDRH’s 2016 Biocompatibility	<p data-bbox="856 573 1178 690"><u>Cytotoxicity (ISO 10993-5)<sup>58</sup> using the ISO minimum essential medium (MEM) Elution method.</u></p> <p data-bbox="856 722 1178 1299">The protocol used the same test article preparation and extraction conditions as the predicate (MEM with 10% serum, 37 °C, 24 hours, at a surface area/volume ratio of 6 cm<sup>2</sup>/ml), appropriate controls, extracts were not stored for more than 24 hours, and were not altered (e.g., filtered or pH adjusted). These testing conditions are the same as the predicate device, the extracts did not change color, appear turbid or have particulates, and there were no deviations/amendments from the protocol.</p>	Reactivity grade shall be 0, which is the same as for the predicate device.	<p data-bbox="1497 573 1892 690">There was no evidence of the test extract causing cell lysis or toxicity (Grade = 0) for three replicates at 48 hours.</p> <p data-bbox="1497 722 1892 812">Latex Positive Control = Grade 3 High Density Polyethylene Negative Control = Grade 0</p> <p data-bbox="1497 844 1892 868">The test article is non-cytotoxic.</p>

<sup>58</sup> ISO 10993-5 Biological evaluation of medical devices - Part 5: Tests for in vitro cytotoxicity.

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Device Change	Risks	Verification/Validation Method(s)		Acceptance Criteria	Summary of results
		Guidance. <sup>57</sup> Based on our risk management procedures, biocompatibility testing was repeated for some endpoints.	<p><u>Irritation (ISO 10993-10)<sup>59</sup> using the intracutaneous reactivity method.</u></p> <p>The protocol used the same test article preparation and extraction conditions as the predicate (saline and sesame seed oil extract solvents, 50 °C, 72 hours, at a surface area/volume ratio of 6 cm<sup>2</sup>/ml), appropriate controls, extracts were not stored for more than 24 hours, and extracts were not altered (e.g., filtered or pH adjusted). These testing conditions are the same as the predicate device, the extracts did not change color, appear turbid, or have particulates, and there were no deviations/amendments from the protocol.</p>	The difference between the mean reaction score for the test article and control shall be ≤1.0, which is the same as the predicate device.	<p>The polar extract showed no irritation (Grade 0) and the non-polar extract showed minimal irritation (Grade 0/1) at 24, 48 and 72 hours, which was consistent with the negative vehicle control results.</p> <p>Saline Vehicle Control = Grade 0 at all timepoints Sesame Vehicle Control = Grade 0/1 at all timepoints</p> <p>No adverse in vivo findings were noted in any of the test or control animals.</p> <p>The test article is a non-irritant.</p>

<sup>57</sup> “Use of International Standard ISO 10993-1, ‘Biological evaluation of medical devices - Part 1: Evaluation and testing within a risk management process,’” available at: <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890>.

<sup>59</sup> ISO 10993-10 Biological evaluation of medical devices - Part 10: Tests for irritation and skin sensitization.

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Device Change	Risks	Verification/Validation Method(s)		Acceptance Criteria	Summary of results
			<p><u>Sensitization (ISO 10993-10)<sup>60</sup> using the guinea pig maximization test.</u></p> <p>The protocol used the same test article preparation and extraction conditions as the predicate (saline and sesame oil extract solvents, 50 °C, 72 hours, at a surface area/volume ratio of 6 cm<sup>2</sup>/ml), appropriate controls, extracts were not stored for more than 24 hours, and extracts were not altered (e.g., filtered or pH adjusted). These testing conditions are the same as the predicate device, the extracts did not change color, appear turbid or have particulates, and there were no deviations/amendments from the protocol.</p>	<p>Grade 0 in both test and control animals, which is the same as the predicate device.</p>	<p>Both the polar and non-polar extracts scored 0 at 24 and 48 hours for all test subjects, which was consistent with the negative control. The extracts did not change color or have particulates.</p> <p>The test article is a non-sensitizer.</p>

<sup>60</sup> ISO 10993-10 Biological evaluation of medical devices - Part 10: Tests for irritation and skin sensitization.

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Device Change	Risks	Verification/Validation Method(s)		Acceptance Criteria	Summary of results
			<p><u>Acute systemic toxicity</u></p> <p>Reviewed: 1) Literature; and 2) Safety Data Sheets (SDS) that are in accordance with Appendix D of 29 CFR 1910.1200.<sup>61</sup></p>	<p>Materials of construction and manufacturing materials do not introduce chemicals that elicit acute systemic toxicity. SDS meets 29 CFR 1910.1200 content.</p>	<p>Acute systemic toxicity testing is not needed because device does not introduce an acute systemic toxicity risk.</p>
			<p><u>Material-mediated pyrogenicity</u></p> <p>Leveraged material-mediated pyrogenicity testing from another polyethylene device with similar type and duration of contact, greater surface area, and same formulation and processing by the same device owner.</p>	<p>Materials of construction and manufacturing materials do not introduce chemicals that raise a material-mediated pyrogenicity concern.</p>	<p>Material-mediated pyrogenicity testing is not needed because device does not introduce a material-mediated pyrogenicity risk.</p>

<sup>61</sup> For more information about Safety Data Sheets, see 77 FR 17574.

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<b>Device Change</b>	<b>Risks</b>	<b>Verification/Validation Method(s)</b>	<b>Acceptance Criteria</b>	<b>Summary of results</b>
	<ul style="list-style-type: none"> <li>• Patient infection</li> <li>• Device failure causes patient injury or delay in procedure.</li> </ul>	<p>Sterilization validation was completed using an established method (gamma irradiation) in conformity with ISO 11137-1 without deviation.<sup>62</sup></p> <p>The sterilization validation approach was Verification Dose Maximum (VD<sub>max</sub>) for a Sterility Assurance Level (SAL) of 10<sup>-6</sup> in accordance with AAMI Technical Information Report (TIR) 33.<sup>63</sup> Package integrity testing was also conducted using methods consistent with the predicate device (seal integrity, dye penetration, and visual inspection).</p>	Devices shall maintain package integrity and have SAL of 10 <sup>-6</sup> .	<p>Package integrity testing results all passed (n=30 each).</p> <p>Bioburden studies passed.</p>
Geometric design change	<ul style="list-style-type: none"> <li>• Damage to devices causes patient injury or delay in procedure.</li> <li>• Adverse tissue reaction from geometric</li> </ul>	Specification review and dimensional analysis.	Dimensional verification shall demonstrate that the sheath geometric change does not interfere with obturator.	Pass (n=20)
		<p>Design validation to confirm that the sheath continues to meet manufacturer-defined user requirements. Simulated-use testing was conducted with a prospective user to confirm that the device can achieve its intended use.</p> <p>(Protocol and acceptance criteria same as Kxxxxxx without any deviations)</p>	The sheath shall be able to be used with third-party accessories and provide access to the tissue identified in labeling.	Pass

<sup>62</sup> ISO 11137-1 Sterilization of health care products – Radiation – Part 1: Requirements for the development, validation and routine control of a sterilization process for medical devices.

<sup>63</sup> AAMI TIR33 Sterilization of health care products — Radiation — Substantiation of a selected sterilization dose — Method VDmax.

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<b>Device Change</b>	<b>Risks</b>	<b>Verification/Validation Method(s)</b>	<b>Acceptance Criteria</b>	<b>Summary of results</b>
	shape change.	<u>Implantation and thrombogenicity</u>  Reviewed geometric changes per CDRH’s 2016 Biocompatibility Guidance <sup>64</sup> (Attachment A, Table A.1) to determine whether implantation or thrombogenicity (which can be impacted by geometry) are recommended for this device type/duration of contact.	For externally communicating devices in contact with tissue or bone for < 24 hours, Table A.1 indicates that implantation and thrombogenicity assessments are not necessary.	Additional biocompatibility evaluation to assess the impact of the geometric change on the biological response is not needed.

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<sup>64</sup> “Use of International Standard ISO 10993-1, ‘Biological evaluation of medical devices - Part 1: Evaluation and testing within a risk management process,’” available at: <https://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM348890>.